

Transport and the Environment Board

Friday, 17 March 2023

Programme Approvals

Is the paper exempt from the press and public?	No
Reason why exempt:	Not applicable
Purpose of this report:	Funding Decision
Is this a Key Decision?	Yes
Has it been included on the Forward Plan of Key Decisions?	Yes

Director Approving Submission of the Report:
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Executive Summary

This report requests:

- The progression of 2 capital schemes and 1 revenue scheme to full approval;
- Approval of 1 capital scheme to Outline Business Case (OBC) with the release of development cost funding;
- Delegated approval to progress 1 capital scheme to full approval; and
- To note 5 capital schemes approved by the Mayoral Combined Authority (MCA) Board.

All recommendations are subject to the conditions set out in the Assurance Summaries.

What does this mean for businesses, people and places in South Yorkshire?

This report is seeking approval to progress business cases and enter into contract for a number of investment proposals which will support the MCA's aspirations.

Recommendations

The Board approve the following schemes and grant delegated authority to the Head of Paid Service in consultation with the Section 73 and Monitoring Officer to enter into legal agreements for:

1. Progression of 'T0014/2 Doncaster Active Travel – Mexborough Gateway' Full Business Case (FBC) and award of £1.2m grant to Doncaster City Council subject to the conditions set out in Appendix A1;
2. Approval of 'O0045 West Road School Street' Business Justification Case (BJC) and award of £0.06m grant to Doncaster City Council subject to the conditions set out in Appendix A2;
3. Approval of 'O0036 – Active Travel Capability and Ambition Funding' BJC and award of £0.17m grant to Barnsley Metropolitan Borough Council, £0.21 to Doncaster City Council, £0.18m to Rotherham Metropolitan Council and £0.4m to Sheffield City Council subject to the conditions set out in Appendix A3; and
4. Approval of 'CRSTS47 – Park and Ride Conisbrough Rail Station' Strategic Business Case (SBC) and release of development cost funding of £0.09m to South Yorkshire Mayoral Combined Authority subject to the conditions set out in Appendix B1.

The Board delegate authority for the approval of the proposal for the following scheme to the Head of Paid Service in consultation with the Co-Chairs of such Board due to timing:

5. Progression of "CRSTS10: York Road to Melton Road Trans Pennine Trail Improvements" BJC to full approval and award of £0.35m grant to Doncaster City Council, subject to the conditions set out in the Assurance Summary attached at Appendix C1.

The Board note that approval of the following schemes was secured from the MCA Board on 6th March 2023, and delegated authority was granted to the Head of Paid Service in consultation with the Section 73 and Monitoring Officer to enter into legal agreements:

6. Progression of "T0026/3 Rotherham Town Centre Active Travel Package – Sheffield Road Phases 1-3" Full Business Case (FBC) to full approval and award of £8.6m grant to Rotherham Metropolitan Borough Council subject to the conditions set out in Appendix D1;
7. Progression of "T0019 Kelham - Active Travel and Public Transport" from FBC to full approval and award of up-to £16.05m to Sheffield City Council (SCC) subject to the conditions set out in Appendix D2;
8. Progression of "T0005 A.631 Rotherham to Maltby Bus Corridor" from FBC to full approval and award of £2.55m to Rotherham Metropolitan Borough Council (RMBC) subject to the conditions set out in Appendix D3;
9. Progression of "D0021 Electric Community Transport Minibus Project" from FBC to full approval and award of £1.4m to South Yorkshire Mayoral Combined Authority subject to the conditions set out in Appendix D4; and
10. Progression of "G0005 Market Gate Bridge" from FBC to full approval and award of £2.5m to Barnsley Metropolitan Borough Council subject to the conditions set out in Assurance Summary attached at Appendix D5.

Consideration by any other Board, Committee, Assurance or Advisory Panel

Assurance Panel
Assurance Panel
Assurance Panel

08 February 2023
20 February 2023
08 March 2023

1. Background

1.1 This report seeks approval for the progression of 5 schemes, and notes progression of a further 5 schemes, that will be resourced from previously committed Transforming Cities Fund (TCF), Active Travel Fund 2 (ATF2) and City Region Sustainable Transport Settlements (CRSTS)

1.2 The report further recommends that the Board delegate authority to approve one scheme that is currently still progressing through processes to the Head of Paid Service in consultation with the Chair and Vice Chair. This recommendation reflects the need to have schemes approved to meet other funding and delivery requirements and the challenges of the meeting cycle ahead of the May elections.

1.2 Progression of schemes to full approval and award of funding

DCC - T0014/2 Doncaster Active Travel – Mexborough Gateway

The scheme seeks £1.2m funding from Transforming Cities Fund (TCF).

The scheme is located in Doncaster and aims to enhance accessibility within the Doncaster urban area so that active travel can become a viable alternative to the private car. The Mexborough scheme comprises pedestrian / cycle improvements.

The Benefits and Outcomes

The project will deliver the following outputs:

- 2.85km of new cycle ways.

The project will also contribute to the following outcomes:

- Increased cycling journeys.

This project aligns with SYMCA Renewal Action Plan, the SYMCA Transport Strategy and Carbon Net Zero target.

Appendix A1 provides the assurance summary and suggested conditions of award.

DCC - O0045 West Road School Streets

The scheme seeks £0.06m funding from Active Travel Fund 2 (ATF2).

This scheme is located in Doncaster and the school street initiative is designed to bring change in travel behaviour at a school and promote healthy and active lifestyles to young people and families. The project restricts access to vehicles outside of a school which in turn reduces harmful emissions and keeps children safe from traffic.

The Benefits and Outcomes:

- 0.29km improved active travel route.

- 20 new cycle parking spaces.

The project will also contribute to the following outcomes:

- Increase in levels of physical activity.
- Increase in active travel for school journeys (increase of 20% above baseline).

Appendix A2 provides the assurance summary and suggested conditions of award.

O0036 Active Travel Capability and Ambition Funding

The scheme seeks £0.95m funding from Capability and Ambition Funding. The allocation per authority is split as:

- Barnsley Metropolitan Borough Council - £0.17m
- Doncaster City Council - £0.21m
- Rotherham City Council - £0.18m
- Sheffield City Council - £0.4m

The revenue funding is to support the delivery of two types of initiatives; capability building activities and behaviour change initiatives.

Appendix A3 provides the assurance summary and suggested conditions of award.

1.3

Progression of Strategic Business Case to Outline Business Case and release of development costs

SYMCA - CRSTS47 Park and Ride Conisbrough Rail Station

This paper is seeking progression from strategic business case to outline business case and the release of £0.08 development costs to South Yorkshire MCA. This funding is being met from City Region Sustainable Transport Settlement (CRSTS).

This scheme includes an extension to the current car park to increase the number of car parking spaces available for rail users, installation of a number of Electric Vehicle (EV) charging points and improved pedestrian and cycling infrastructure will be provided.

The Benefits and Outcomes:

- Improvements to public realm and safety improvements
- New cycle parking
- New park & ride parking spaces
- New EV charging points

The project will also contribute to the following outcomes:

- Increase in cycling journeys
- Increase in rail patronage

Appendix B1 provides the assurance summary and any suggested conditions of award.

1.4 **Delegated approval of Business Justification Case and award of funding**

DCC - CRSTS10: York Road to Melton Road Trans Pennine Trail Improvements

The scheme seeks £0.35m funding towards total costs of £0.80m from CRSTS.

The scheme is to install a sealed surface (flexipave) and widening along a section of Trans Pennine Trail (National Cycle Network) between York Road and Melton Road.

The Benefits and Outcomes:

- km of new shared walking and cycling infrastructure.

The project will also contribute to the following outcomes:

- Improved connectivity for pedestrians and cyclists within Doncaster.
- Segregated cycle facilities to enable more cycle journey stages.
- Better connectivity for cyclists throughout the entire length of the routes.

Appendix C1 provides the assurance summary and suggested conditions of award.

1.5 **Full approval of schemes by MCA and award of funding**

This paper notes that the approval of the following schemes was secured from the MCA Board on 6th March 2023, and delegated authority was granted to enter into legal agreements.

RMBC - T0026/3 Rotherham Town Centre Active Travel Package – Sheffield Road Phases 1-3

The scheme seeks £8.6m funding from Transforming Cities Fund to Rotherham Metropolitan Brough Council.

This project will deliver improvements to the A6178 Sheffield Road to facilitate active travel between Tinsley and Rotherham Town Centre. The scheme has been split into three phases which includes:

Phase 1: new cycle tracks between the borough boundary and Bessemer Way.

Phase 2: new cycle tracks between Bessemer Way and Centenary Way.

Phase 3: improved conditions for walking and cycling between Centenary Way and the town centre and will support wider town centre regeneration.

Benefits and Outcomes

The project will deliver the following outputs:

- 4.9km of route for non-motorised user - This is predominantly segregated cycle routes, with some on carriageway cycle lanes and improved pedestrian spaces
- 3 new road crossing
- 2 improved road crossing

The project will also contribute to the following outcomes:

- Increased walking journeys
- Increased cycling journeys

The project returns a benefit cost ratio of 1.5 along with health improvements and carbon reduction.

Appendix D1 provides the assurance summary and suggested conditions of award

RMBC - T0005 A631 Rotherham to Maltby Bus Corridor

This scheme seeks £2.5m funding from Transforming Cities Fund to Rotherham Metropolitan Borough Council, towards total project costs of £3.16m.

This scheme intends to improve public transport journey times and reliability but introducing a package of priority bus improvements on the A631 Maltby and Rotherham.

The Benefits and Outcomes:

- 1 new crossing
- 1 improved crossing
- 1.4km new improved bus lane

The project will also contribute to the following outcomes:

- Increased bus patronage

Appendix D2 provides the assurance summary and suggested conditions of award

SCC - T0019 Kelham (Active Travel and Public Transport)

This scheme seeks £16m funding from Transforming Cities Fund to Sheffield City Council.

This scheme will deliver a combination of active travel, traffic management and bus priority infrastructure.

The Benefits and Outcomes:

- 0.8km of new cycle ways
- 0.8km of new active travel route
- 14,220 sqm of public realm improvements
- 5 new crossings
- 9 improvements to crossings

- 4 new cycle parking
- 2 new bus gates
- 0.11km improved bus lane

The project will also contribute to the following outcomes:

- Increased walking journeys
- Increased cycling journeys

Appendix D3 provides the assurance summary and suggested conditions of award

SYMCA – D0021 Electric Community Transport Minibus Project

This project seeks £1.4m towards total project costs of £1.76m at an intervention rate of 80%. This project is funded from the Gainshare resource committed to it in March 2021.

The project will replace 11 diesel minibuses with electric vehicles specifically for Community Transport usage.

Benefits and Outcomes

The numbers of vehicles to be replaced at each depot is shown below:

Sheffield: 5 electric CT minibuses + infrastructure

Barnsley: 2 electric CT minibuses + infrastructure

Rotherham: 2 electric CT minibuses + infrastructure

Doncaster: 2 electric CT minibuses + infrastructure

The project aims to meet all high-level objectives – Stronger, Fairer, Greener - the latter being the primary aim, but focussed on a vulnerable grouping and with wider economic impacts. The project will also contribute towards Carbon Net Zero.

Appendix D4 provides a summary of the project assurance and suggested conditions of award.

BMBC – G0005 Market Gate Bridge

This project seeks £2.5m towards total project costs of £12.05m at an intervention rate of 21%. This project will be funded from the Barnsley allocation of the Gainshare delivery-ready capital project funding.

This project aims to construct a new equality accessible pedestrian bridge over the main Sheffield to Leeds railway line in Barnsley.

This scheme was already approved by the MCA for funding from the TCF and GBF programmes. Subsequent to the approval the scheme has encountered increased costs are a result of unforeseen delays and cost risks – including the main contractor going into administration and diversion of uncharted gas mains. The scheme is at an advanced stage of delivery with costs fixed with the main

contractor. The total costs have increased by £4.4m of which £1.9m is being covered by the promoter.

Benefits and Outcomes

The project will deliver:

- A new footbridge for pedestrian and cyclists.
- A new/improved active travel route.

The project will also contribute to the following outcomes:

- A 21% increase in walking journeys.
- A 350% increase in cycling journeys.
- Improved air quality and environmental impacts.

The scheme has a strong strategic rationale in terms of supporting the economic growth and regeneration of the town centre by linking the east of the railway station with the west now that the level crossing is no longer operational.

By providing a more accessible route over the railway line for pedestrians and cyclists it will enable the permanent closure of the existing Jumble Lane temporary crossing. This project will extend the facility to existing cyclists and the mobility impaired, reducing crowding and congestion and catering for future growth.

Appendix D5 provides a summary of the project assurance and any suggested conditions of award.

2. Options Considered and Recommended Proposal

2.1 Option 1

Do not approve the recommendations in the report

2.2 Option 1 Risks and Mitigations

Inability to approve the projects presented or release funding may result in the delivery and loss of activity/spend to the programmes.

2.3 Option 2

Award projects a smaller amount of grant funding.

2.4 Option 2 Risks and Mitigations

All funding awards associated with the projects have been fully appraised in the line with the SYMCA Assurance Framework to ensure value for money.

Funding for these projects is timebound by the funding bodies and any deliverability issues will be managed via alternative funding sources.

2.5 Option 3

Approve all recommendations

2.6 **Option 3 Risks and Mitigations**

By approving the recommendations, the available programme funding will reduce. However, the projects were included in the bids submitted to the funding bodies and/or are considered a strong strategic fit in line with investment aims.

2.7 **Recommended Option**

Option 3

3. **Consultation on Proposal**

3.1 Project sponsors are required to publish business cases on their websites (or an appropriate summary of the submission) and must consider all comments received and reflect this in the stage of the application process.

4. **Timetable and Accountability for Implementing this Decision**

4.1 Subject to the approval of the recommendations, the Head of Paid Service in consultation with the Section 73 Officer and Monitoring Officer will progress to enter into legal agreements with the promoter.

5. **Financial and Procurement Implications and Advice**

5.1 4 projects are recommended for contract award, as well as 5 projects noted as approved by the MCA Board, in this report. Funding has previously been earmarked to the schemes, and accordingly this recommendation is in budget and affordable.

5.2 The report seeks approval to release development funding for a further scheme. Funding has previously been earmarked to the scheme, and accordingly this recommendation is in budget and affordable.

6. **Legal Implications and Advice**

6.1 The legal implications of the projects have been fully considered by a representative of the Monitoring Officer and included in the recommendations agreed within the Assurance Summaries as presented in the Appendices.

6.2 Prior to awarding the grants, SYMCA shall ensure contracts are put in place to allow conditions of grant to be discharged.

7. **Human Resources Implications and Advice**

7.1 Not applicable.

8. **Equality and Diversity Implications and Advice**

8.1 Appropriate equality and diversity considerations are taken into account as part of the assurance of the project business cases.

9. Climate Change Implications and Advice

- 9.1 The projects detailed in this report include new and/or enhanced active travel initiatives thereby shifting private vehicle use to more sustainable modes of transport. This aims to deliver huge benefits for health and positively contributing to the SYMCA's climate change aspirations.

10. Information and Communication Technology Implications and Advice

- 10.1 Not applicable

11. Communications and Marketing Implications and Advice

- 11.1 Subject to approval of the schemes, marketing and communications, will promote progress and raise awareness, through the social media channels and website presence.

List of Appendices Included:

A	Progression of schemes to full approval and award of funding
A1	Assurance summary T0014/2 Doncaster Active Travel – Mexborough Gateway
A2	Assurance summary O0045 West Road School Streets
A3	Assurance summary O0036 –Active Travel Capability and Ambition Funding
B	Progression of Strategic Business Case to Outline Business Case and release of development costs
B1	Assurance summary CRSTS47 Park and Ride Conisbrough Rail Station
C	Delegated authority for progression of schemes to full approval and award of funding
C1	Assurance Summary CRSTS10 York Road to Melton Road Trans Pennine Trail Improvements
D	Note full approval of schemes by MCA and award of funding
D1	Assurance summary T0026/3 Sheffield Road Cycleways
D2	Assurance summary T0005 A631 Rotherham to Maltby Bus Corridor
D3	Assurance summary T0019 Kelham (Active Travel and Public Transport)
D4	Assurance Summary D0021 Electric Community Transport Minibus Project
D5	Assurance Summary G005 Market Gate Bridge

Background Papers

None